

No. 25573

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**MULTILATERAL**

**Organization of African Unity Convention for the elimination of mercenarism in Africa. Concluded at Libreville, Gabon, on 3 July 1977**

*Authentic texts: Arabic, English and French.*

*Registered by the Organization of African Unity on 15 January 1988.*

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**MULTILATÉRAL**

**Convention de l'Organisation de l'unité africaine sur l'élimination du mercenariat en Afrique. Conclue à Libreville (Gabon) le 3 juillet 1977**

*Textes authentiques : arabe, anglais et français.*

*Enregistrée par l'Organisation de l'unité africaine le 15 janvier 1988.*

## ORGANIZATION OF AFRICAN UNITY CONVENTION<sup>1</sup> FOR THE ELIMINATION OF MERCENARISM IN AFRICA

### PREAMBLE

We, the Heads of State and Government of the Member States of the Organization of African Unity;

Considering the grave threat which the activities of mercenaries present to the independence, sovereignty, security, territorial integrity and harmonious development of Member States of the Organization of African Unity;

Concerned with the threat which the activities of mercenaries pose to the legitimate exercise of the right of African people under colonial and racist domination to their independence and freedom;

Convinced that total solidarity and co-operation between Member States are indispensable for putting an end to the subversive activities of mercenaries in Africa;

Considering that the resolutions of the UN and the OAU, the statements of attitude and the practice of a great number of States are indicative of the development of new rules of international law making mercenarism an international crime;

Determined to take all necessary measures to eliminate from the African continent the scourge that mercenarism represents;

Have agreed as follows:

### Article 1. DEFINITION

1. A mercenary is any person who:

- a) Is specially recruited locally or abroad in order to fight in an armed conflict;
- b) Does in fact take a direct part in the hostilities;
- c) Is motivated to take part in the hostilities essentially by the desire for private gain and in fact is promised by or on behalf of a party to the conflict material compensation;
- d) Is neither a national of a party to the conflict nor a resident of territory controlled by a party to the conflict;
- e) Is not a member of the armed forces of a party to the conflict; and
- f) Is not sent by a State other than a party to the conflict on official mission as a member of the armed forces of the said State.

<sup>1</sup> Came into force on 22 April 1985, i.e., 30 days after the date of deposit with the Administrative Secretary-General of the Organization of African Unity of the seventeenth instrument of ratification, in accordance with article 13 (2):

<i>State</i>	<i>Date of deposit of the instrument of ratification</i>	<i>State</i>	<i>Date of deposit of the instrument of ratification</i>
Benin .....	3 May 1982	Rwanda .....	1 June 1979
Burkina Faso .....	21 September 1984	Senegal .....	8 January 1982
Egypt .....	21 June 1978	Seychelles .....	15 October 1979
Ethiopia .....	16 June 1982	Sudan .....	22 April 1983
Ghana .....	21 August 1978	Tunisia .....	4 June 1984
Lesotho .....	21 January 1983	United Republic of Tanzania .....	22 March 1985
Liberia .....	9 June 1982	Zaire .....	13 July 1979
Mali .....	25 September 1978	Zambia .....	15 February 1983
Niger .....	16 September 1980		

2. The crime of mercenarism is committed by the individual, group or association, representative of a State or the State itself who with the aim of opposing by armed violence a process of self-determination stability or the territorial integrity of another State, practises any of the following acts:

- a) Shelters, organises, finances, assists, equips, trains, promotes, supports or in any manner employs bands of mercenaries;
- b) Enlists, enrolls or tries to enrol in the said bands;
- c) Allows the activities mentioned in paragraph (a) to be carried out in any territory under its jurisdiction or in any place under its control or affords facilities for transit, transport or other operations of the above mentioned forces.

3. Any person, natural or juridical who commits the crime of mercenarism as defined in paragraph 1 of this Article commits an offence considered as a crime against peace and security in Africa and shall be punished as such.

#### *Article 2. AGGRAVATING CIRCUMSTANCE*

The fact of assuming command over or giving orders to mercenaries shall be considered as an aggravating circumstance.

#### *Article 3. STATUS OF MERCENARIES*

Mercenaries shall not enjoy the status of combatants and shall not be entitled to the prisoners of war status.

#### *Article 4. SCOPE OF CRIMINAL RESPONSIBILITY*

A mercenary is responsible both for the crime of mercenarism and all related offences, without prejudice to any other offences for which he may be prosecuted.

#### *Article 5. GENERAL RESPONSIBILITY OF STATES AND THEIR REPRESENTATIVES*

1. When the representative of a State is accused by virtue of the provisions of Article 1 of this Convention for acts or omissions declared by the aforesaid article to be criminal, he shall be punished for such an act or omission.

2. When a State is accused by virtue of the provisions of Article 1 of this Convention for acts or omissions declared by the aforesaid article to be criminal, any other party to the present Convention may invoke the provisions of this Convention in its relations with the offending State and before any competent OAU or International Organization tribunal or body.

#### *Article 6. OBLIGATIONS OF STATES*

The contracting parties shall take all necessary measures to eradicate all mercenary activities in Africa.

To this end, each contracting State shall undertake to:

- a) Prevent its nationals or foreigners on its territory from engaging in any of the acts mentioned in Article 1 of this Convention;
- b) Prevent entry into or passage through its territory of any mercenary or any equipment destined for mercenary use;
- c) Prohibit on its territory any activities by persons or organisations who use mercenaries against any African State member of the Organization of African Unity or the people of Africa in their struggle for liberation;

- d) Communicate to the other Member States of the Organization of African Unity either directly or through the Secretariat of the OAU any information related to the activities of mercenaries as soon as it comes to its knowledge;
- e) Forbid on its territory the recruitment, training, financing and equipment of mercenaries and any other form of activities likely to promote mercenarism;
- f) Take all the necessary legislative and other measures to ensure the immediate entry into force of this Convention.

#### *Article 7. PENALTIES*

Each contracting State shall undertake to make the offence defined in Article 1 of this Convention punishable by severest penalties under its laws, including capital punishment.

#### *Article 8. JURISDICTION*

Each contracting State shall undertake to take such measures as may be necessary to punish, in accordance with the provisions of Article 7, any person who commits an offence under Article 1 of this Convention and who is found on its territory if it does not extradite him to the State against which the offence has been committed.

#### *Article 9. EXTRADITION*

1. The crimes defined in Article 1 of this Convention, are not covered by national legislation excluding extradition for political offences.

2. A request for extradition shall not be refused unless the requested State undertakes to exercise jurisdiction over the offender in accordance with the provisions of Article 8.

3. Where a national is involved in the request for extradition, the requested State shall take proceedings against him for the offence committed if extradition is refused.

4. Where proceedings have been initiated in accordance with paragraphs 2 and 3 of this Article, the requested State shall inform the requesting State or any other State member of the OAU interested in the proceedings, of the result thereof.

5. A State shall be deemed interested in the proceedings within the meaning of paragraph 4 of this Article if the offence is linked in any way with its territory or is directed against its interests.

#### *Article 10. MUTUAL ASSISTANCE*

The contracting States shall afford one another the greatest measures of assistance in connection with the investigation and criminal proceedings brought in respect of the offence and other acts connected with the activities of the offender.

#### *Article 11. JUDICIAL GUARANTEE*

Any person or group of persons on trial for the crime defined in Article 1 of this Convention shall be entitled to all the guarantees normally granted to any ordinary person by the State on whose territory is being tried.

#### *Article 12. SETTLEMENT OF DISPUTES*

Any dispute regarding the interpretation and application of the provisions of this Convention shall be settled by the interested parties in accordance with the prin-

principle of the Charter of the Organization of African Unity<sup>1</sup> and the Charter of the United Nations.

*Article 13. SIGNATURE, RATIFICATION AND ENTRY INTO FORCE*

1. This Convention shall be open for signature by the Members of the Organization of African Unity. It shall be ratified. The instruments of ratification shall be deposited with the Administrative Secretary-General of the Organization.

2. This Convention shall come into force 30 days after the date of the deposit of the seventeenth instrument of ratification.

3. As regards any signatory subsequently ratifying the Convention, it shall come into force 30 days after the date of the deposit of its instrument of ratification.

*Article 14. ACCESSION*

1. Any Member State of the Organization of African Unity may accede to this Convention.

2. Accession shall be by deposit with the Administrative Secretary-General of the Organization of an instrument of accession, which shall take effect 30 days after the date of its deposit.

*Article 15. NOTIFICATION AND REGISTRATION*

1. The Administrative Secretary-General of the Organization of African Unity shall notify the Member States of the Organization of:

- a) The deposit of any instrument of ratification or accession;
- b) The date of entry into force of this Convention.

2. The administrative Secretary-General of the Organization of African Unity shall transmit certified copies of the Convention to all Member States of the Organization.

3. The Administrative Secretary-General of the Organization of African Unity shall, as soon as this Convention comes into force, register it pursuant to Article 102 of the Charter of the United Nations.

IN WITNESS WHEREOF, We, the Heads of State and Government of the Member States of the Organization of African Unity have appended our signatures to this Convention.

DONE at Libreville (Gabon) this 3rd day of July 1977 in the Arabic, English and French languages, all texts being equally authoritative, in a single original copy which shall be deposited in the archives of the Organization of African Unity.

[For the signatures, see p. 104 of this volume.]

<sup>1</sup> United Nations, *Treaty Series*, vol. 479, p. 39.

SIGNATURES<sup>1</sup>

1. [*Signed — Signé*]  
S. E. LATYR KAMARA  
Ambassadeur du Sénégal  
Addis Abéba<sup>2</sup>  
8/2/1978<sup>3</sup>
2. [*Signed — Signé*]  
S. E. DJEBEL COUMBASSA  
Ambassadeur de Guinée  
Addis Abéba<sup>4</sup>  
10/2/1978<sup>5</sup>
3. [*Signed — Signé*]  
H. E. Mr. BLESSING AKPORODE CLARK  
Ambassador of Nigeria  
Addis Ababa<sup>6</sup>  
10/2/1978<sup>7</sup>
4. [*Signed — Signé*]  
H. E. Mr. MATHIEU NIGRIUMPATSE  
Ambassador of Rwanda  
Addis Ababa<sup>8</sup>  
13/3/1978
5. [*Signed — Signé*]  
H. E. Dr. ABOU BAKR H. ABDEL-GHAFFAR  
Ambassador Extraordinary and Plenipotentiary  
of Egypt to Ethiopia<sup>9</sup>  
31/3/1978

<sup>1</sup> The translations in the footnotes have been effected by the Secretariat — Les traductions figurant dans les notes de bas de page ont été effectuées par le Secrétariat.

<sup>2</sup> H. E. Latyr Kamara; Ambassador of Senegal; Addis Ababa.

<sup>3</sup> 8 February 1978 — 8 février 1978.

<sup>4</sup> H. E. Djebel Coumbassa; Ambassador of Guinea; Addis Ababa.

<sup>5</sup> 10 February 1978 — 10 février 1978.

<sup>6</sup> S. E. M. Blessing Akporode Clark; Ambassadeur du Nigéria; Addis-Abéba.

<sup>7</sup> See note 5.

<sup>8</sup> S. E. M. Mathieu Nigriumpatse; Ambassadeur du Rwanda; Addis-Abéba.

<sup>9</sup> S. E. Mr. Abou Bakr H. Abdel-Ghaffar; Ambassadeur Extraordinaire et Plénipotentiaire d'Égypte en Éthiopie.

6. [*Signed — Signé*]  
H. E. Mr. CLEMENT OTU CUDETO AMATE  
Ambassador of Ghana  
Addis Ababa<sup>1</sup>  
8/6/1978<sup>2</sup>
  
7. [*Signed — Signé*]  
S. E. M. EDEM KODJO  
Ministre des Affaires étrangères et de la Coopération  
de la République togolaise<sup>3</sup>  
16/7/1978
  
8. [*Signed — Signé*]  
S. E. M. MICHEL ALLADAYE  
Ministre des Affaires et de la Coopération  
de la République populaire du Bénin<sup>4</sup>  
16/7/1978
  
9. [*Signed — Signé*]  
S. E. M. JEAN KEUTCHA  
Ministre des Affaires étrangères  
de la République Unie du Cameroun<sup>5</sup>  
19/7/1978
  
10. [*Signed — Signé*]  
S. E. M. ABDELAZIZ BENHASSINE  
Ambassadeur Extraordinaire et Plénipotentiaire  
de la République Algérienne Démocratique et Populaire  
à Khartoum<sup>6</sup>  
21/7/1978

<sup>1</sup> S. E. M. Clement Otu Cudeto Amate; Ambassadeur du Ghana; Addis-Abéba.

<sup>2</sup> 8 juin 1978 — 8 June 1978.

<sup>3</sup> H. E. Mr. Edem Kodjo; Minister of Foreign Affairs and Cooperation of the Republic of Togo.

<sup>4</sup> H. E. Mr. Michel Alladaye; Minister of Foreign Affairs and Cooperation of the People's Republic of Benin.

<sup>5</sup> H. E. Mr. Jean Keutcha; Minister of Foreign Affairs of the United Republic of Cameroon.

<sup>6</sup> H. E. Mr. Abdelaziz Benhassine; Ambassador Extraordinary and Plenipotentiary of the People's Democratic Republic of Algeria in Khartoum.

11. [*Signed — Signé*]  
H. E. SAYED MIRGHANI EL NOUR GAWIESH  
Chargé d'affaires a.i. of the Embassy  
of the Democratic Republic of the Sudan  
in Addis Ababa, Ethiopia<sup>1</sup>  
13/11/1978
12. [*Signed — Signé*]  
S. E. Citoyen NZEZA KILUANGU  
Ambassadeur Extraordinaire et Plénipotentiaire  
de la République du Zaïre  
à Addis-Abéba<sup>2</sup>  
20/3/1979
13. [*Signed — Signé*]  
H. E. Mr. P. M. RUPIA  
Ambassador Extraordinary and Plenipotentiary  
of the United Republic of Tanzania in Ethiopia<sup>3</sup>  
30/5/1979
14. [*Signed — Signé*]  
H. E. Dr. ANTONIO AGOSTINO NETO  
President of MPLA Worker's Party  
President of the People's Republic of Angola<sup>4</sup>  
19/7/1979
15. [*Signed — Signé*]  
S. E. M. JOSEPH DIATTA  
Ambassadeur Extraordinaire et Plénipotentiaire  
de la République du Niger à Addis-Abéba<sup>5</sup>  
[8 novembre 1979]<sup>6</sup>

<sup>1</sup> S. E. Sayed Mirghani El Nour Gawiesh; Chargé d'affaires a.i. de l'Ambassade de la République démocratique du Soudan à Addis-Abéba, Ethiopie.

<sup>2</sup> H. E. Citizen Nzeza Kiluangu; Ambassador Extraordinary and Plenipotentiary of the Republic of Zaïre in Addis Ababa.

<sup>3</sup> S. E. M. P. M. Rupia; Ambassadeur Extraordinaire et Plénipotentiaire de la République-Unie de Tanzanie en Ethiopie.

<sup>4</sup> S. E. Mr. Antonio Agostinho Neto; Président du Parti ouvrier du MPLA; Président de la République Populaire d'Angola.

<sup>5</sup> H. E. Mr. Joseph Diatta; Ambassador Extraordinary and Plenipotentiary of the Republic of Niger in Addis Ababa.

<sup>6</sup> 8 November 1979.



16. [*Signed — Signé*]  
S. E. M. ABDELLATIF MOULINE  
Ambassadeur du Maroc à Khartoum<sup>1</sup>  
12 Février 1980<sup>2</sup>
  
17. [*Signed — Signé*]  
H. E. Mr. GEORGE CHIPAMPATA  
Ambassador of the Republic of Zambia  
in Ethiopia<sup>3</sup>  
14 April 1982<sup>4</sup>
  
18. [*Signed — Signé*]  
H. E. Mr. HAMA ARBA DIALLO  
Minister of Foreign Affairs of Upper Volta<sup>5</sup>  
5th March 1984<sup>6</sup>

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<sup>1</sup> H. E. Mr. Abdellatif Mouline; Ambassador of Morocco in Khartoum.

<sup>2</sup> 12 February 1980.

<sup>3</sup> S. E. M. George Chipampata; Ambassadeur de la République de Zambie en Ethiopie.

<sup>4</sup> 14 avril 1982.

<sup>5</sup> S. E. M. Hama Arba Diallo; Ministre des affaires étrangères, Haute-Volta.

<sup>6</sup> Le 5 mars 1984.